

# **CHILTERN DISTRICT COUNCIL**

# Council

Wednesday, 24th February, 2016 6.30 pm

# Item 7.2: Council Tax 2016/17 This incorporates the appendix to item 7.1 (Budget 2016/17)

| SUBJECT:             | COUNCIL TAX 2016/17   |                         |
|----------------------|-----------------------|-------------------------|
| REPORT OF:           | Leader of the Council | Councillor Isobel Darby |
| RESPONSIBLE OFFICER: | Director of Resources | Jim Burness             |
| REPORT AUTHOR:       | Head of Finance       | Rodney Fincham          |
| WARD/S<br>AFFECTED:  | All                   |                         |

### 1. Purpose of Report

1.1 This report takes the recommended 2016/17 budget from Cabinet, together with information from the various precepting bodies to produce the appropriate recommendations for setting the council tax for the area which the Council is required to agree at this meeting.

#### **RECOMMENDATIONS**

- 1. That it be noted that the following amounts for 2016/17 have been determined under delegated authority and in accordance with regulations made under the local Government Finance Act 1992:
  - a) **43,559.86** being the amount calculated by the Council, in accordance with Regulation 3 of the Local Authorities (Calculation of Council Tax Base) Regulations 1992, as its Council Tax Base for the year.
  - b) The amounts calculated by the Council, in accordance with regulation 6 of the Regulations, as the amount of its Council Tax Base for the year for dwellings in those parts of its area to which one or more special items (i.e. Parish precepts) relate, are shown below.

| Council Tax Base 2016/17 |           |  |  |  |
|--------------------------|-----------|--|--|--|
| Amersham                 | 6,614.22  |  |  |  |
| Ashley Green             | 454.31    |  |  |  |
| Chalfont St Giles        | 3,093.13  |  |  |  |
| Chalfont St Peter        | 6,400.30  |  |  |  |
| Chartridge               | 825.52    |  |  |  |
| Chenies                  | 131.41    |  |  |  |
| Chesham                  | 7,890.87  |  |  |  |
| Chesham Bois             | 1,636.67  |  |  |  |
| Cholesbury               | 504.28    |  |  |  |
| Coleshill                | 343.38    |  |  |  |
| Great Missenden          | 4,870.60  |  |  |  |
| Latimer & Ley Hill       | 506.44    |  |  |  |
| Little Chalfont          | 3,196.52  |  |  |  |
| Little Missenden         | 3,147.17  |  |  |  |
| Penn                     | 2,329.81  |  |  |  |
| Seer Green               | 1,213.65  |  |  |  |
| The Lee                  | 401.58    |  |  |  |
|                          | 43,559.86 |  |  |  |

- 2. That the Council calculates the following amounts for 2016/17 in accordance with Sections 31A, 31B and 34 to 36 of the Local Government Finance Act 1992 (as amended by the Localism Act 2011):
  - a) £42,914,222 being the aggregate expenditure which the Council estimates for the items set out in Section 31A(2) (a) to (f) of the Act (including the General Fund and Parish Precepts).
  - b) £32,857,595 being the aggregate income which the Council estimates for the items set out in Section 31A(3) (a) to (d) of the Act.
  - c) £10,056,627 as its council tax requirement for the year including Parish Precepts being the amount by which the aggregate expenditure at 2(a) above exceeds the aggregate income at 2(b) above, calculated by the Council, in accordance with Section 31A(4) of the Act.
  - d) £230.87 as the basic amount of its Council Tax for the year, being the council tax requirement at 2(c), divided by the Council Tax Base for the year (43,559.86) at 1(a) above, calculated by the Council, in accordance with Section 31B(1) of the Act.
  - e) £2,624,444 being the aggregate amount of all special items referred to in Section 34(1) of the Act (i.e. Parish Precepts, there being no other special items).
  - f) £170.62 as the basic amount of its Council Tax for dwellings in its area, excluding Parish Precepts, being the amount at 2(d) above less the result given by dividing the amount at 2(e) above by the amount at 1(a) above, calculated by the Council, in accordance with Section 34(2) of the Act.
  - g) The amounts given by adding to the amount at 2(f) above the amounts of the Parish Precepts for the relevant Parish divided in each case by the Council Tax Base for the Parish at 1(b) above, calculated by the Council, in accordance with Section 34(3) of the Act, as the basic amounts of its Council Tax for the year for dwellings in each Parish is:

| 2016/17 BASIC COUNCIL TAX £ |               |                     |  |  |  |
|-----------------------------|---------------|---------------------|--|--|--|
|                             | Parish Amount | CDC + Parish Amount |  |  |  |
| Amersham                    | 81.52         | 252.14              |  |  |  |
| Ashley Green                | 34.93         | 205.55              |  |  |  |
| Chalfont St Giles           | 63.01         | 233.63              |  |  |  |
| Chalfont St Peter           | 48.63         | 219.25              |  |  |  |
| Chartridge                  | 12.04         | 182.66              |  |  |  |
| Chenies                     | 49.30         | 219.92              |  |  |  |
| Chesham                     | 108.53        | 279.15              |  |  |  |
| Chesham Bois                | 34.03         | 204.65              |  |  |  |
| Cholesbury                  | 19.38         | 190.00              |  |  |  |
| Coleshill                   | 26.14         | 196.76              |  |  |  |
| Great Missenden             | 39.25         | 209.87              |  |  |  |
| Latimer & Ley Hill          | 29.53         | 200.15              |  |  |  |
| Little Chalfont             | 66.65         | 237.27              |  |  |  |

| 2016/17 BASIC COUNCIL TAX £ |               |                     |  |  |  |
|-----------------------------|---------------|---------------------|--|--|--|
|                             | Parish Amount | CDC + Parish Amount |  |  |  |
| Little Missenden            | 28.25         | 198.87              |  |  |  |
| Penn                        | 22.68         | 193.30              |  |  |  |
| Seer Green                  | 36.31         | 206.93              |  |  |  |
| The Lee                     | 27.36         | 197.98              |  |  |  |

- h) The amounts given by multiplying the basic amounts for each Parish 2(g) above by the number which, in the proportion set out in Section 5(1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation band D, calculated by the Council, in accordance with Section 36(1) of the Act, as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands.
- 3. That it be noted that for the year 2016/17 the main precepting authorities have stated the following amounts in precepts issued to the Council, in accordance with s40 of the Local Government Finance Act 1992.

| Band | Bucks County<br>Council<br>Precept | Bucks & Milton<br>Keynes Fire<br>Authority<br>Precept | Police & Crime<br>Commissioner<br>for Thames<br>Valley | Total<br>Preceptors |
|------|------------------------------------|---|--|---------------------|
|      | £                                  | £   | £  | £                   |
| Α    | 773.46                             | 39.80   | 111.31   | 924.57              |
| В    | 902.37                             | 46.43   | 129.86   | 1,078.66            |
| С    | 1,031.28                           | 53.07   | 148.41   | 1,232.76            |
| D    | 1,160.19                           | 59.70   | 166.96   | 1,386.85            |
| E    | 1,418.01                           | 72.97   | 204.06   | 1,695.04            |
| F    | 1,675.83                           | 86.23   | 241.16   | 2,003.22            |
| G    | 1,933.65                           | 99.50   | 278.27   | 2,311.42            |
| Н    | 2,320.38                           | 119.40  | 333.92   | 2,773.70            |

4. That, having calculated the aggregate in each case of the amounts of the District's and preceptors requirements, in accordance with s30(2) of the Local Government Finance Act 1992, hereby sets amounts of the council tax for the year 2016/17 for each category of dwelling as follows.

| Band | District & Parishes<br>Council Tax<br>£ | Total<br>Preceptors<br>£ | Total 2016/17<br>Council Tax<br>£ |
|------|---|--------------------------|-----------------------------------|
| Α    | 153.91                                  | 924.57                   | 1,078.48                          |
| В    | 179.57                                  | 1,078.66                 | 1,258.23                          |
| С    | 205.22                                  | 1,232.76                 | 1,437.98                          |
| D    | 230.87                                  | 1,386.85                 | 1,617.72                          |
| E    | 282.17                                  | 1,695.04                 | 1,977.21                          |
| F    | 333.48                                  | 2,003.22                 | 2,336.70                          |
| G    | 384.78                                  | 2,311.42                 | 2,696.20                          |
| Н    | 461.74                                  | 2,773.70                 | 3,235.44                          |

|                    | A        | В        | С        | D        | E        | F        | G        | н        |
|--------------------|----------|----------|----------|----------|----------|----------|----------|----------|
|                    | £        | £        | £        | £        | £        | £        | £        | £        |
| Amersham           | 1,092.66 | 1,274.77 | 1,456.88 | 1,638.99 | 2,003.21 | 2,367.42 | 2,731.65 | 3,277.98 |
| Ashley Green       | 1,061.60 | 1,238.53 | 1,415.47 | 1,592.40 | 1,946.27 | 2,300.13 | 2,654.00 | 3,184.80 |
| Chalfont St Giles  | 1,080.32 | 1,260.37 | 1,440.43 | 1,620.48 | 1,980.59 | 2,340.69 | 2,700.80 | 3,240.96 |
| Chalfont St Peter  | 1,070.74 | 1,249.19 | 1,427.65 | 1,606.10 | 1,963.01 | 2,319.91 | 2,676.84 | 3,212.20 |
| Chartridge         | 1,046.34 | 1,220.73 | 1,395.12 | 1,569.51 | 1,918.29 | 2,267.06 | 2,615.85 | 3,139.02 |
| Chenies            | 1,071.18 | 1,249.71 | 1,428.24 | 1,606.77 | 1,963.83 | 2,320.88 | 2,677.95 | 3,213.54 |
| Chesham            | 1,110.67 | 1,295.78 | 1,480.89 | 1,666.00 | 2,036.22 | 2,406.44 | 2,776.67 | 3,332.00 |
| Chesham Bois       | 1,061.00 | 1,237.83 | 1,414.67 | 1,591.50 | 1,945.17 | 2,298.83 | 2,652.50 | 3,183.00 |
| Cholesbury         | 1,051.24 | 1,226.44 | 1,401.65 | 1,576.85 | 1,927.26 | 2,277.66 | 2,628.09 | 3,153.70 |
| Coleshill          | 1,055.74 | 1,231.70 | 1,407.66 | 1,583.61 | 1,935.52 | 2,287.43 | 2,639.35 | 3,167.22 |
| Great Missenden    | 1,064.48 | 1,241.89 | 1,419.31 | 1,596.72 | 1,951.55 | 2,306.37 | 2,661.20 | 3,193.44 |
| Latimer & Ley Hill | 1,058.00 | 1,234.33 | 1,410.67 | 1,587.00 | 1,939.67 | 2,292.33 | 2,645.00 | 3,174.00 |
| Little Chalfont    | 1,082.75 | 1,263.20 | 1,443.67 | 1,624.12 | 1,985.04 | 2,345.94 | 2,706.87 | 3,248.24 |
| Little Missenden   | 1,057.15 | 1,233.34 | 1,409.53 | 1,585.72 | 1,938.10 | 2,290.48 | 2,642.87 | 3,171.44 |
| Penn               | 1,053.44 | 1,229.00 | 1,404.58 | 1,580.15 | 1,931.30 | 2,282.43 | 2,633.59 | 3,160.30 |
| Seer Green         | 1,062.52 | 1,239.61 | 1,416.70 | 1,593.78 | 1,947.95 | 2,302.12 | 2,656.30 | 3,187.56 |
| The Lee            | 1,056,56 | 1,232,64 | 1,408,74 | 1,584.83 | 1,937.02 | 2,289,19 | 2,641,39 | 3,169,66 |

The council tax for each category of dwelling by parish is as follows.

5. Determine that the Council's basic amount of Council Tax for 2016/17 is not excessive, in accordance with principles approved under Section 52ZB of the Local Government Finance Act 1992, [and thus there is no need to hold a Council Tax referendum].

## 2. Budget Position

- 2.1 The Cabinet meeting in February considered the financial position of the Authority for 2016/17 and future years, and recommended to this Council meeting the budget for 2016/17. All members of the Council have received a copy of the Cabinet report and the information in that report must be used to underpin any decisions taken at this meeting.
- 2.2 At the meeting additional information was considered relating to the Final Local Government Finance Settlement for 2016/17 published on 8<sup>th</sup> February 2016, which contained a number of changes for the information published prior to Christmas. The main changes were:
  - The additional tariff (Negative RSG) is removed for 2017/18 and 2018/19. It is still intended to be a feature of the 2019/20 funding.
  - A Transition Grant in 2016/17 and 2017/18 to ease the pace of RSG reduction.
  - The ceiling for council tax increases for all districts is raised to £5.

- 2.3 Appendix A summarises the impact of the changes on the Council's finances over the period to 2019/20. The main implications are to improve the financial position in 2016/17 to 2018/19, but the forecast for 2019/20 still shows a deficit. The additional resources available in 2016/17 are used to increase the funding available to the Capital Programme.
- 2.4 Members attention is drawn to Appendix B of the Cabinet report which contains the advice of the Chief Financial Officer<sup>1</sup> in respect of the budget as required under the Local Government Act 2003. Since that meeting information has been received from the major precepting bodies so that the Council is now in the position to agree the total 2016/17 council tax for the area.
- 2.5 The 2016/17 budget for Chiltern DC recommended by the Cabinet is as follows. The budget translates into a district council tax of £170.62 for a Band D property, which represents a 3% increase.
- 2.6 To this figure is added the cost of parish precepts, which average £60.25, and the major preceptors.
- 2.7 The following table consolidates the overall council tax position for 2016/17.

|                             | 2015/16    |          | 2016       |          |        |
|-----------------------------|------------|----------|------------|----------|--------|
|                             | £          | £/Band D | £          | £/Band D | Change |
| Bucks County Council        | 48,133,964 | 1,115.67 | 50,537,714 | 1,160.19 | 3.99%  |
| Bucks & MK Fire Authority   | 2,525,623  | 58.54    | 2,600,524  | 59.70    | 1.98%  |
| Police & Crime Commissioner | 7,062,599  | 163.70   | 7,272,753  | 166.96   | 1.99%  |
| Chiltern District Council   | 7,145,435  | 165.62   | 7,432,183  | 170.62   | 3.02%  |
| Parishes (Average)          | 2,499,539  | 57.94    | 2,624,444  | 60.25    | 3.99%  |
| Total Band D Council Tax    | 67,367,160 | 1,561.47 | 70,467,618 | 1,617.72 | 3.60%  |

2.8 Members are reminded of s106 of the Local Government and Finance Act 1992, which prohibits any Member who has not paid for at least two months his/her Council Tax when it becomes due, from voting on setting the budget and making of the Council Tax and related calculations.

#### 3. Links to Council Policy Objectives

3.1 The setting of the council tax is the conclusion of the process by which the Council aligns its plans to further its corporate aims with the prudent and sustainable use of resources.

| Background | Cabinet Budget Report Feb 16 |
|------------|------------------------------|
| Papers:    |                              |

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<sup>&</sup>lt;sup>1</sup> For Chiltern DC this officer is the Director of Resources.

APPENDIX A

#### FINAL LOCAL GOVERNMENT SETTLEMENT 2016/17

The Government published the Final Local Government Settlement 2016/17 on 8<sup>th</sup> February ahead of the debate in Parliament on 10<sup>th</sup> February. There have been a number of significant changes from the December Provisional Settlement affecting district councils. There are:

- The additional tariff (Negative RSG) is removed for 2017/18 and 2018/19. It is still intended to be a feature of the 2019/20 funding.
- A Transition Grant in 2016/17 and 2017/18 to ease the pace of RSG reduction.
- The ceiling for council tax increases for all districts is raised to £5.

The implication for Chiltern from the changes in grant funding are as follows.

|                               | 2015/16 | 2016/17 | 2017/18 | 2018/19 | 2019/20 |
|-------------------------------|---------|---------|---------|---------|---------|
|                               | £'000   | £'000   | £'000   | £'000   | £'000   |
| Business Rate Baseline        | 8,216   | 8,284   | 8,447   | 8,690   | 8,974   |
| Business Rate Tariff          | -6,861  | -6,918  | -7,054  | -7,260  | -7,494  |
| Baseline Need                 | 1,355   | 1,366   | 1,393   | 1,430   | 1,480   |
| Revenue Support Grant (RSG)   | 1,125   | 407     | -       | -       | -       |
| Settlement Funding Assessment | 2,480   | 1,773   | 1,393   | 1,430   | 1,480   |
| Transition Grant              | -       | 134     | 100     | -       | -       |
| Additional Tariff Payment     | -       | -       | -       | -       | -848    |
| Total                         | 2,480   | 1,907   | 1,493   | 1,430   | 632     |
| Year on Year Change (£k)      | -356    | -573    | -414    | -63     | -798    |
| Year on Year Change (%)       | -13%    | -23%    | -22%    | -4%     | -56%    |

The impact on the Medium Term Financial Forecast in summary is shown below. This assumes a £5 per annum increase in the council tax in 2016/17 and then 1.99% per annum over the period to 2019/20.

| Surplus (-) / Deficit (+) | 2016/17 | 2017/18 | 2018/19 | 2019/20 |
|---------------------------|---------|---------|---------|---------|
|                           | £'000   | £'000   | £'000   | £'000   |
| Cabinet Report Feb 16     | -       | -86     | 472     | 701     |
| Revised Position          | -215    | -418    | -92     | 613     |
| Change                    | -215    | -332    | -564    | -88     |
| Change - Grant/Tariff     | -134    | -253    | -485    | -       |
| Change - C/Tax (£5:16/17) | -81     | -79     | -79     | -88     |

The Secretary of State announced that he would give Councils until 14<sup>th</sup> October 2016 to respond to the offer of a four year settlement, i.e. grant figures etc fixed at those announced up to 2019/20. No other information on how the four year offer would work were provided within the details of the Final Settlement.

| CDC FORECAST                 |         |         |         |         |         |
|------------------------------|---------|---------|---------|---------|---------|
|                              | 2015/16 | 2016/17 | 2017/18 | 2018/19 | 2019/20 |
| RSG                          | -1,055  | -407    | 0       | 0       | 0       |
| Business Rates               | -1,355  | -1,667  | -1,690  | -1,730  | -2,170  |
| Additional Tariff            |         |         |         |         | 848     |
| New Homes Grant              | -734    | -1,047  | -667    | -438    | -448    |
| Transition Grant             |         | -134    | -100    |         |         |
| CT Freeze Grant              | -70     |         |         |         |         |
| Investment Income            | -110    | -140    | -80     | -60     | -60     |
| Collection Surplus           | -100    | -23     | -20     | -20     | -20     |
| Contribution to Parishes     | 80      | 29      |         |         |         |
|                              |         |         |         |         |         |
| Total Income                 | -3,344  | -3,389  | -2,557  | -2,248  | -1,850  |
| Service Expenditure          | 9,101   | 9,104   | 9,312   | 9,545   | 10,114  |
| Notional Interest            | 70      | 54      | 30      | 10      | 10      |
| Change in Reserves: Election | -76     | 20      |         |         | -80     |
| Capital Contribution         | 394     | 394     | 394     | 394     | 394     |
| LDF Fund                     | -306    | -163    |         |         |         |
| Capital Projects             | 1,307   | 1,197   |         |         |         |
| Total Expenditure            | 10,490  | 10,606  | 9,736   | 9,949   | 10,438  |
|                              |         |         |         |         |         |
| Precept Required             | 7,146   | 7,217   | 7,179   | 7,701   | 8,588   |
| Council Tax Base             | 43143   | 43560   | 43660   | 43910   | 44060   |
| Band D                       | 165.62  | 170.62  | 174.01  | 177.47  | 181.00  |
| C/Tax Incr %                 |         | 3.0%    | 2.0%    | 2.0%    | 2.0%    |
| Total collected              | 7,146   | 7,432   | 7,597   | 7,793   | 7,975   |
| Surplus/Shortfall            | 0       | -215    | -418    | -92     | 613     |